

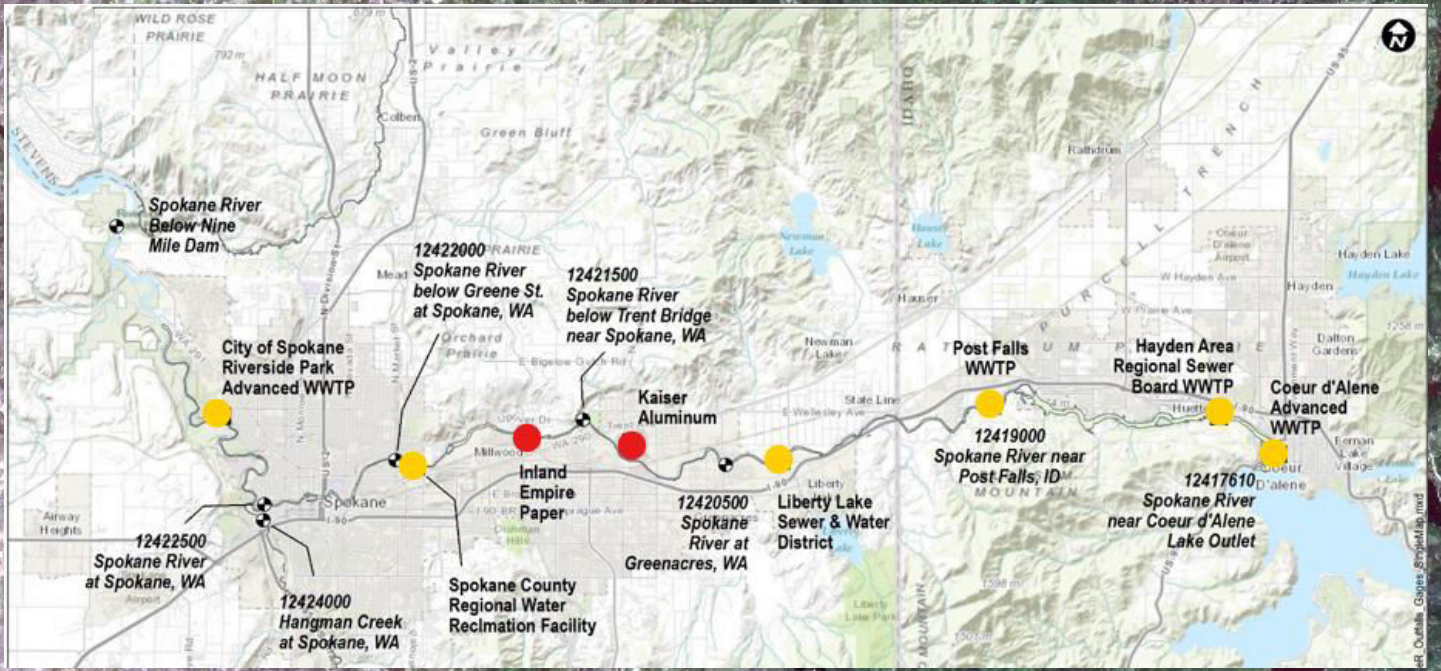
# Solutions at the Watershed Level

"that area of land, a bounded hydrologic system, within which all living things are inextricably linked by their common water course and where, as humans settled, simple logic demanded that they become part of a community."

John Wesley Powell

# Spokane River

Collaborative Problem Solving  
at the Community Level  
- A Historical Perspective -





# The Problem (in 2012)

Spokane River does not meet water quality standards for PCBs

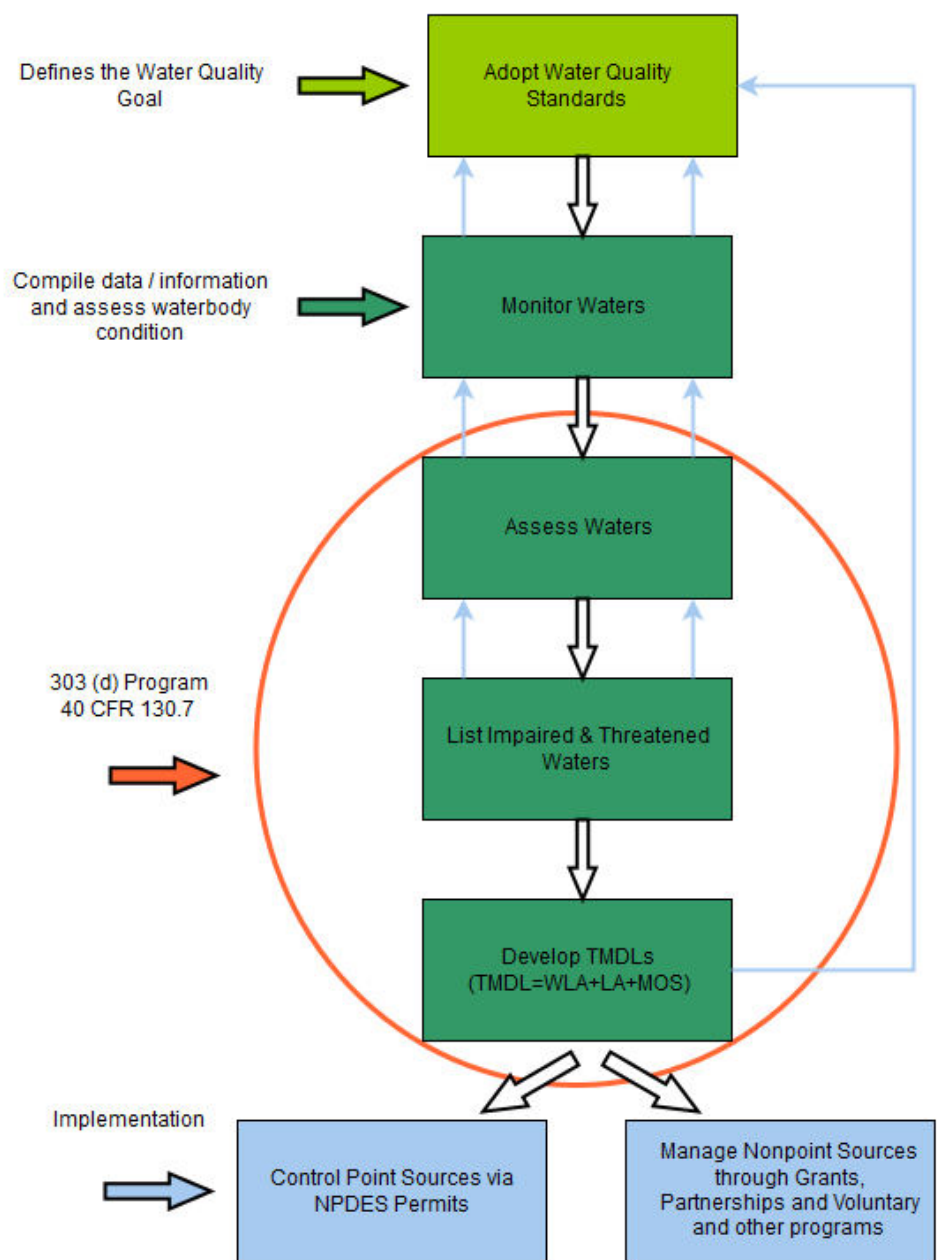
- Washington = 170 ppq (2010)  
= 7 ppq (2022)
- Spokane Tribe = 1.34 ppq  
(downstream standard)



# The Regulatory Context

- States set standards and assess waters.
- “Listed waters”: Section 303(d)
- Total Maximum Daily Load = a “pollution budget”
- Implementation
  - Pre TMDL
  - Post TMDL

“Direct to Implementation” approach - This does not replace a TMDL but can shorten the time needed to achieve clean water.





# Community Based Problem Solving

The Spokane River Regional Toxics Task Force: Key Members & Participants



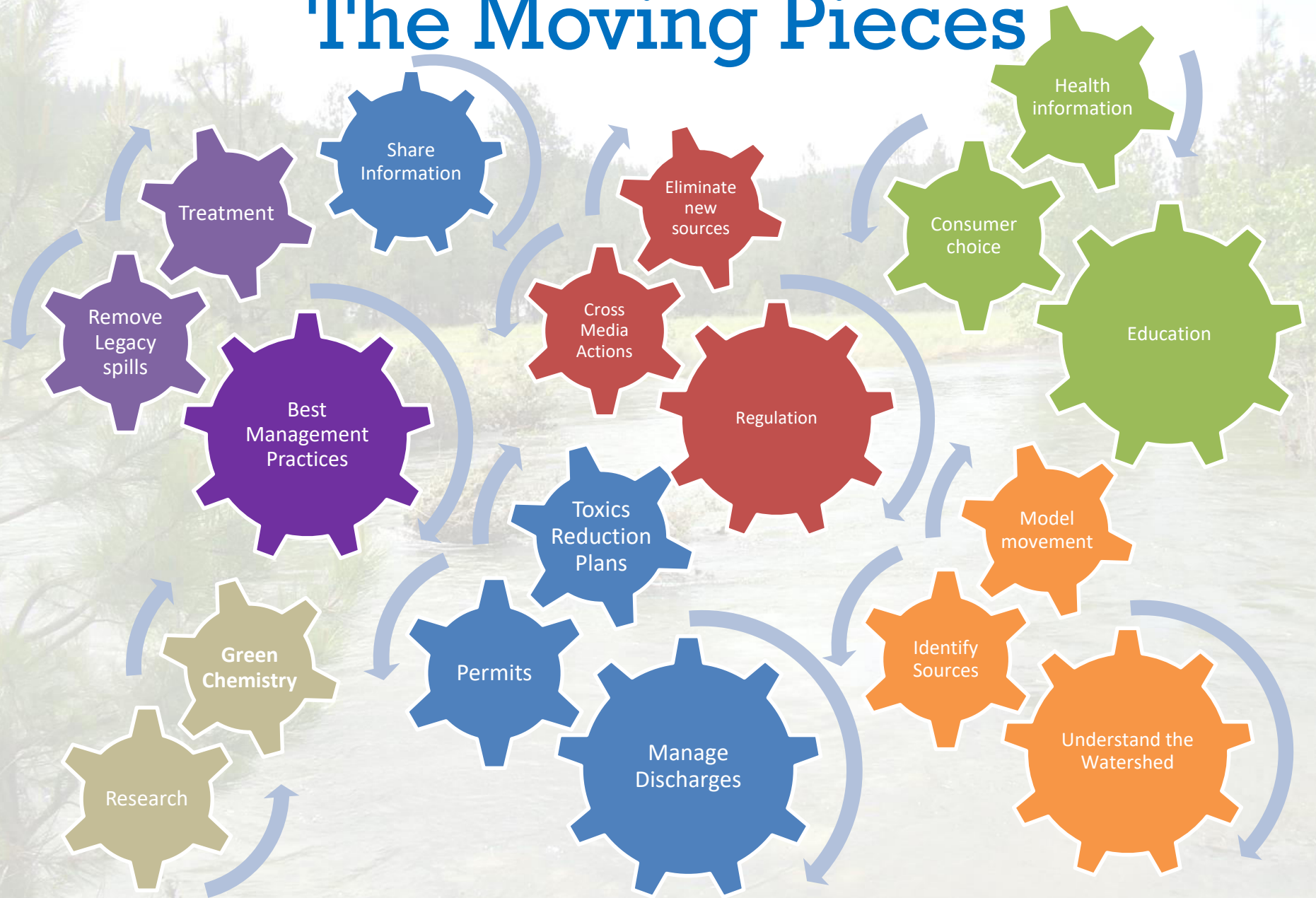
SPOKANE COUNTY



# Principles of Collaboration

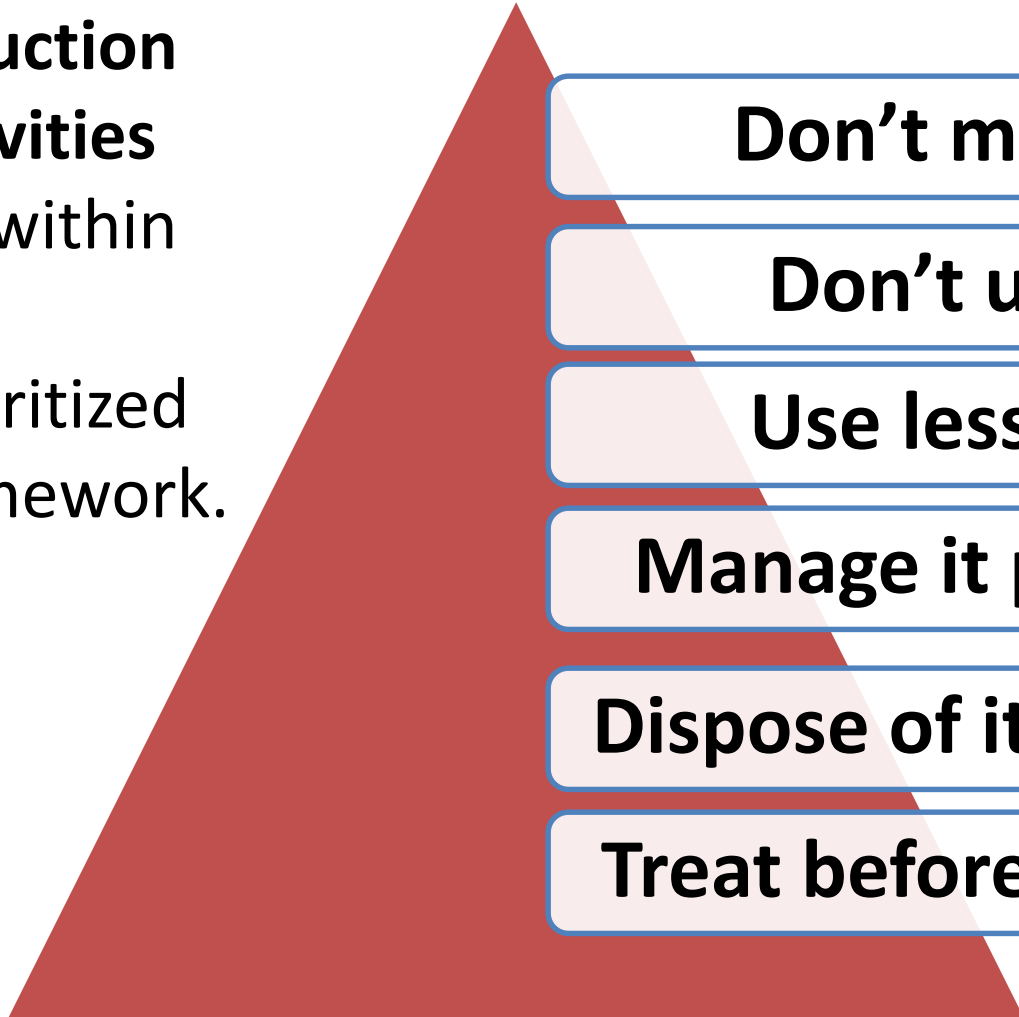


# The Moving Pieces



# “Out of the Box”

All source reduction activities fall within this prioritized framework.



**Don't make it**

**Don't use it**

**Use less of it**

**Manage it properly**

**Dispose of it properly**

**Treat before disposal**





Photography by Adrienne Borgias © 2014

## 2016 Comprehensive Plan to Reduce Polychlorinated Biphenyls (PCBs) in the Spokane River

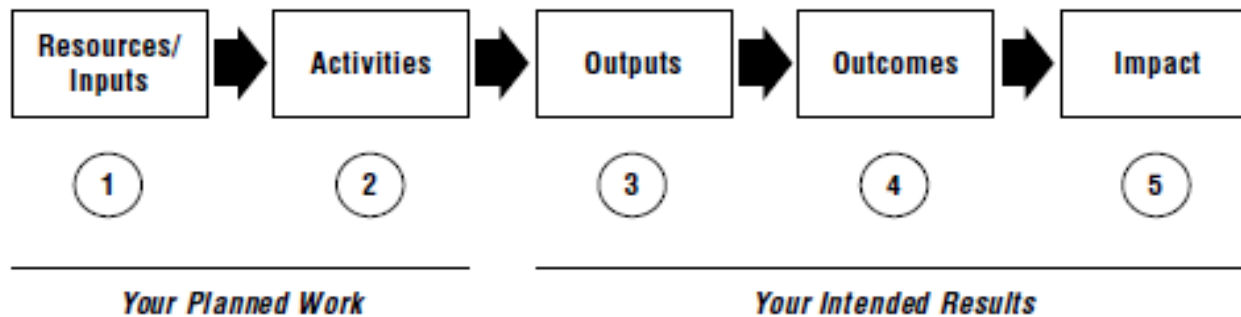
Table 9. Initial Summarization of Control Actions

Control Action	Magnitude of Pathway	Reduction Efficiency	Cost	Implementing Entity	Pollution Prevention Hierarchy	Ancillary Benefit	Overlap w/Existing Efforts	Time frame for Implementation	Timeframe for Response		
Waste disposal assistance											Unknown
LID ordinance											<b>Magnitude of Pathway</b>
Leaf removal											>1% of total load
Street sweeping											0.1 - 1% of total load
Catch basin/pipe cleanout											<0.1% of total load
Purchasing standards											<b>Reduction Efficiency</b>
Survey of local electrical equipment											>50% reduction
Regulation of waste disposal											30-50% reduction
Removal of carp from L. Spokane											<10% reduction
Building demolition and renovation											<b>Cost</b>
PCB product labeling law											<\$100k
Leak prevention/detection											\$100k-\$1M
Accelerated sewer construction											>\$1M
PCB Identification during inspections											<b>Implementing Entity</b>
Regulatory rulemaking											Identified and willing
Compliance with PCB regulations											Identified
Support of green chemistry alternatives											None identified
Survey schools and public buildings											<b>Pollution Prevention Hierarchy</b>
Education/outreach on PCB sources											Controls production or use
Education on septic discharge											Manages mobility
Education on filtering post-consumer											End of pipe control
PCB product testing											<b>Ancillary Benefit</b>
Stormwater - pipe entrance											Significant
Stormwater - pipe system											Some
Stormwater - end of pipe											Minimal
Wastewater treatment											<b>Existing Controls</b>
Identification of contaminated sites											Not currently being addressed
Clean up of contaminated sites											Expands upon existing controls
											Redundant
											<b>Time Frame</b>
											W/in two years
											W/in five years
											> five years

[https://srtrtf.org/wp-content/uploads/2016/04/2016\\_Comp\\_Plan\\_Final\\_Approved.pdf](https://srtrtf.org/wp-content/uploads/2016/04/2016_Comp_Plan_Final_Approved.pdf)



# How Do We Know it is Working?



## Definition of **Measurable Progress**

- Are we working together? (inputs)
- Are we doing things? (outputs)
- Are we seeing results? (outcomes)



# What Success Looks Like

- 10 years: fully funded and functional
- Cutting edge work in sampling, analysis and source identification
- Regulatory influence:
  - Washington products containing PCBs
  - Toxic Substances Control Act petition
- Inspired major clean up activities
  - Kaiser Aluminum – new groundwater treatment technologies
  - EPA emergency action removed 5000 pounds of PCBs
- Spokane River achieved the EPA milestone of 170 ppq PCB

## Evaluation of Measurable Progress Spokane River Regional Toxics Task Force

Evaluation Period: January 1, 2015 – December 31, 2021



By: Karl Matthew Rains

For the: **Water Quality Program**

Washington State Department of Ecology  
Olympia, Washington



# The EPA PCB TMDL

EPA to develop (2024)

- TMDL =
  - Waste Load Allocations
  - Load Allocations
  - Margin of Safety
  - Reserve Capacity
  - Reasonable Assurances

Ecology to develop (2026)

- PCB TMDL Implementation Plan



# **Spokane River Technical Perspective**

**David Dilks, PhD**

**LimnoTech**

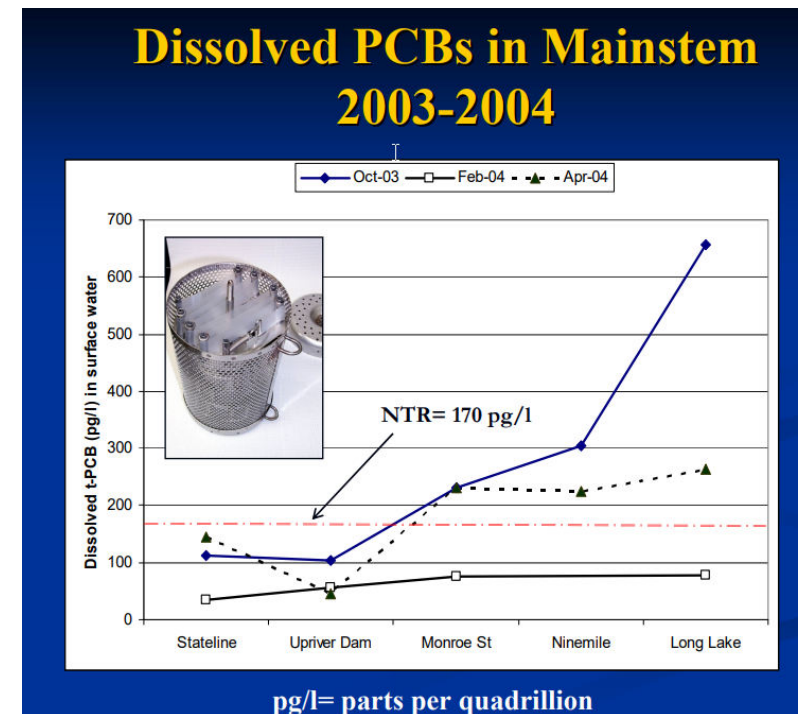
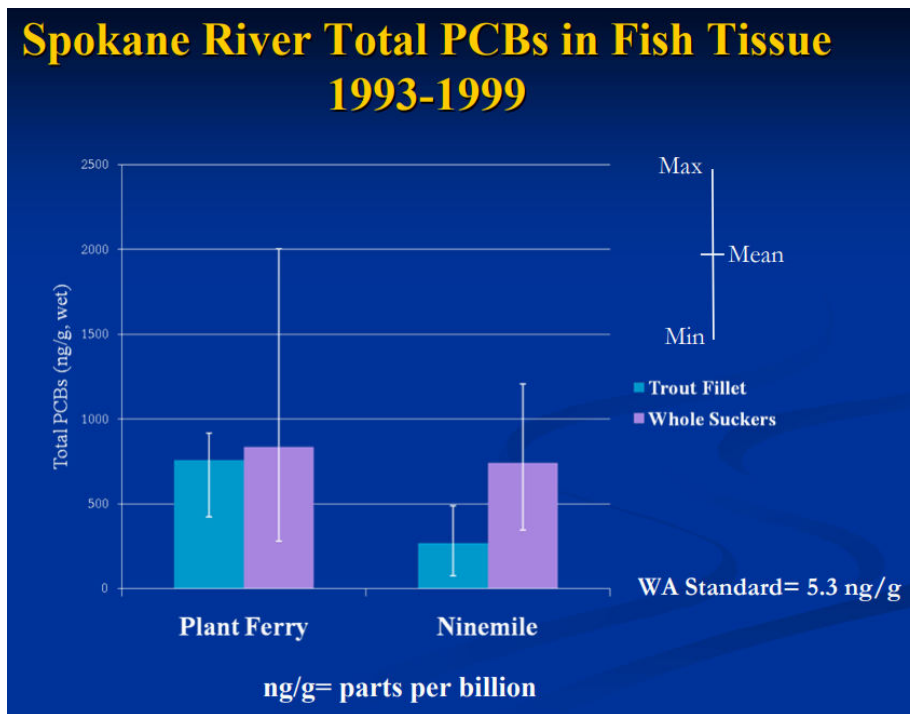
**Ann Arbor MI**

# Outline

- Historical assessments
- Task Force technical activities
- Takeaways/future challenges

# Historical PCB Status

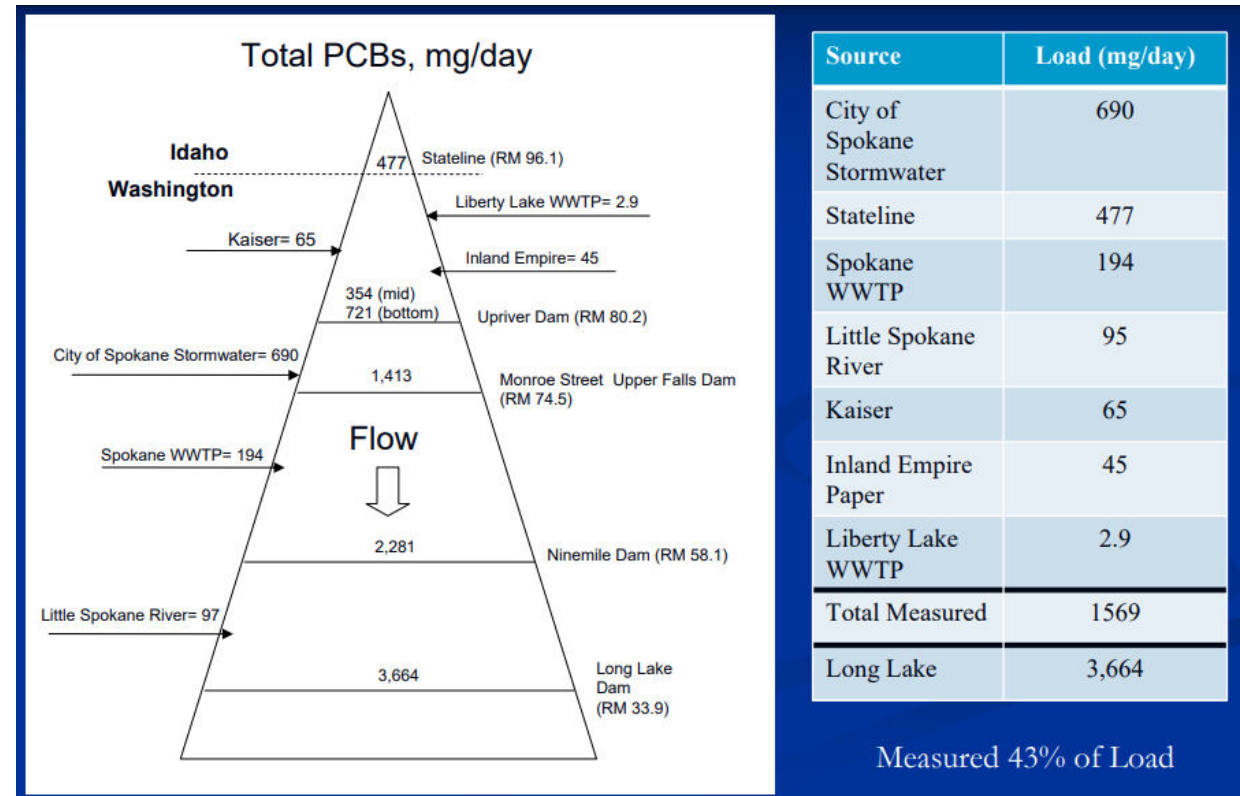
- Comprehensive assessment of historical PCB status conducted by Ecology prior to formation of Task Force



(Source: Ecology, 2011)

# Historical Loading Assessment

- Ecology also performed a system-wide PCB loading estimate
  - External and in-river loads estimated from flow and PCB concentrations
  - Cumulative external load was only 43% of the calculated in-river load



(Source: Ecology, 2011)

# Outline

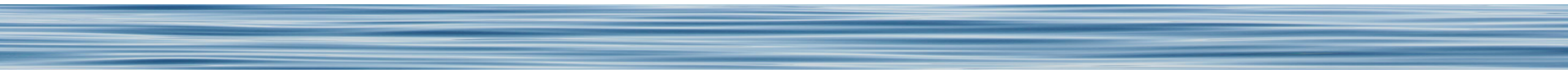
- Historical assessments
- Task Force technical activities
- Takeaways/future challenges

# Technical Focus of the Task Force

- Follows from Mission Statement

*The Regional Toxics Task Force will work collaboratively to characterize the sources of toxics in the Spokane River and identify and implement appropriate actions needed to make measurable progress towards meeting applicable water quality standards for the State of Washington*

# Task Force Technical Activities

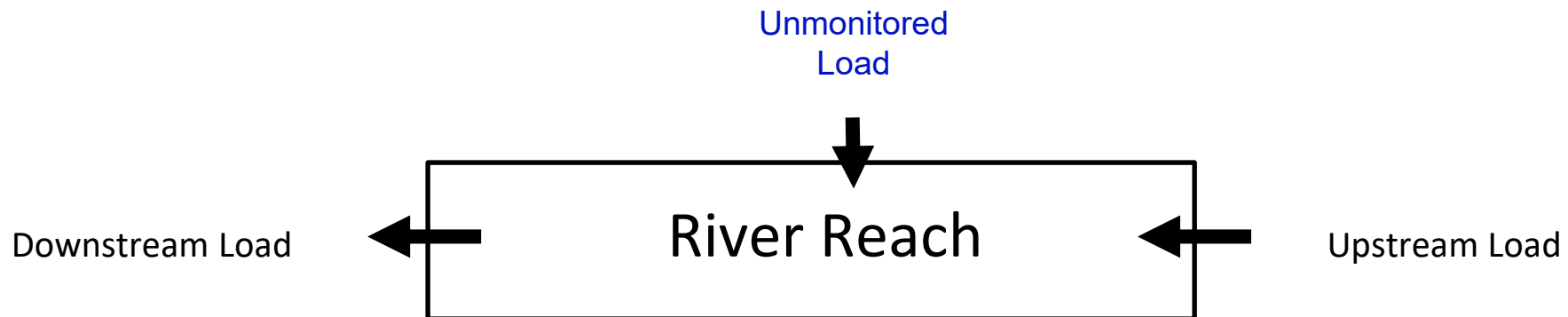
- Characterize the sources of PCBs
  - Develop a comprehensive plan for PCB control
  - Continue source identification
  - Support status and trends assessment
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# Task Force Technical Activities

- Characterize the sources of PCBs
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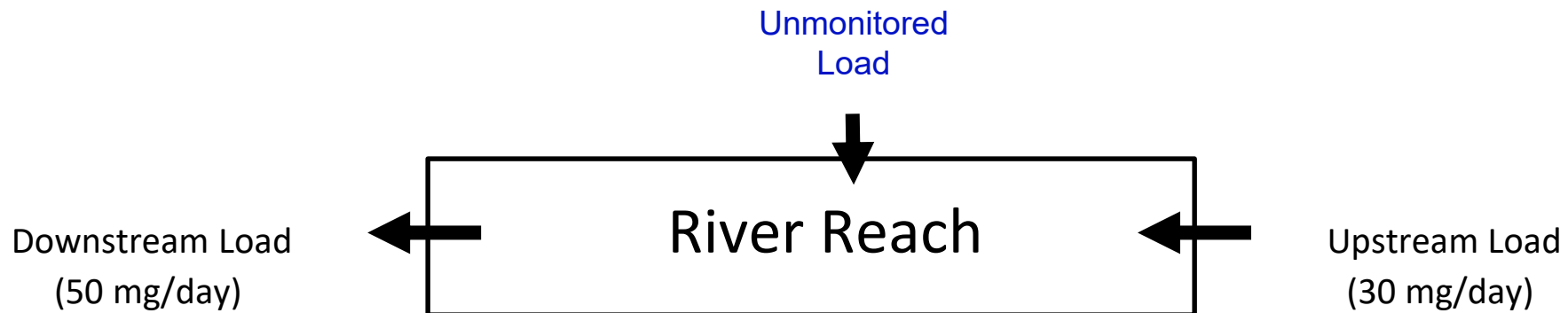
# Characterize Sources of PCBs via Mass Balance Approach

- Measure flow and concentration of known loading sources
  - Point source, tributaries
- Calculate presence of unmonitored load entering the river between upstream and downstream stations
  - Measure flows and concentrations during steady state conditions
  - Unmonitored load = Downstream load – upstream load



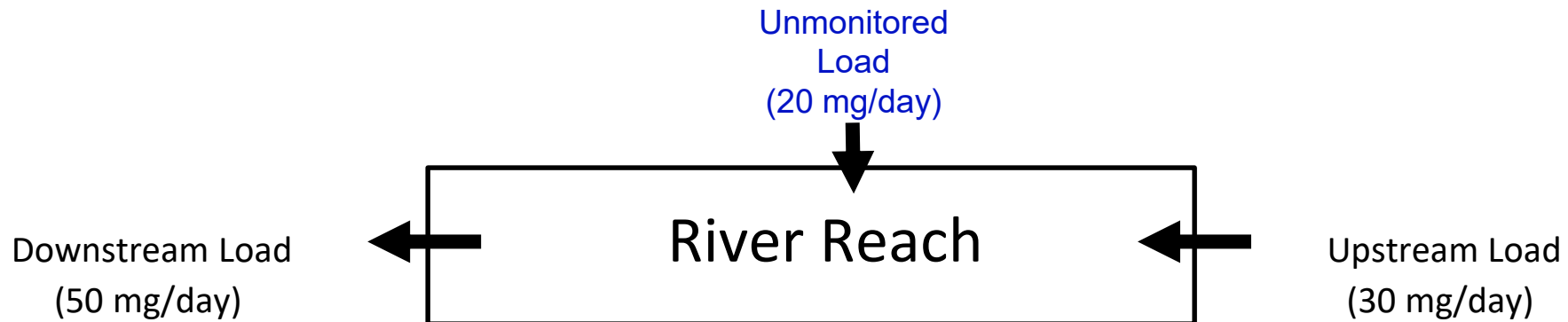
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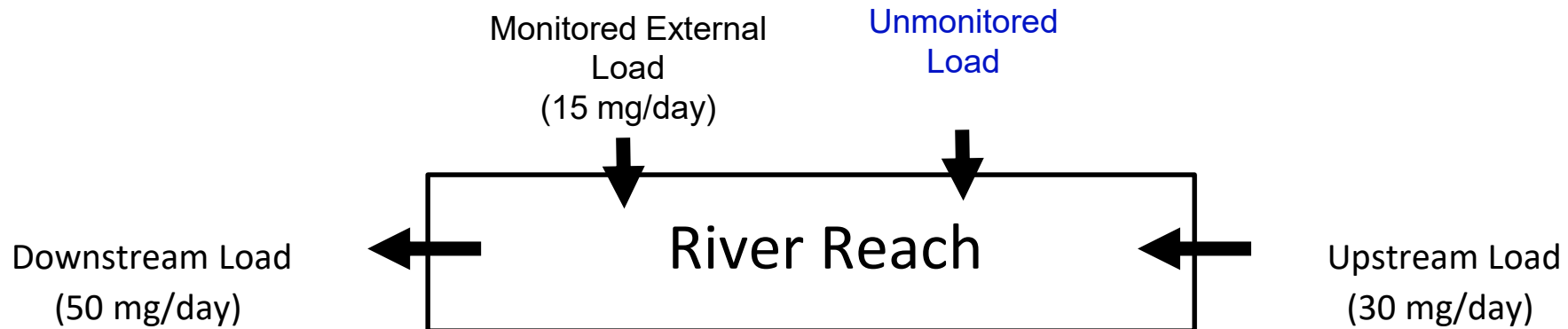
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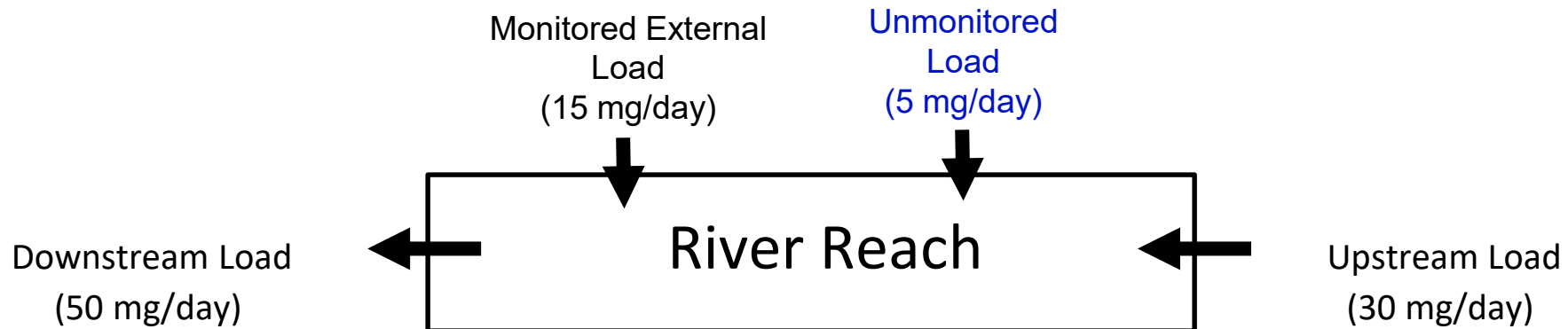
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# Characterize Sources of PCBs via Mass Balance Approach

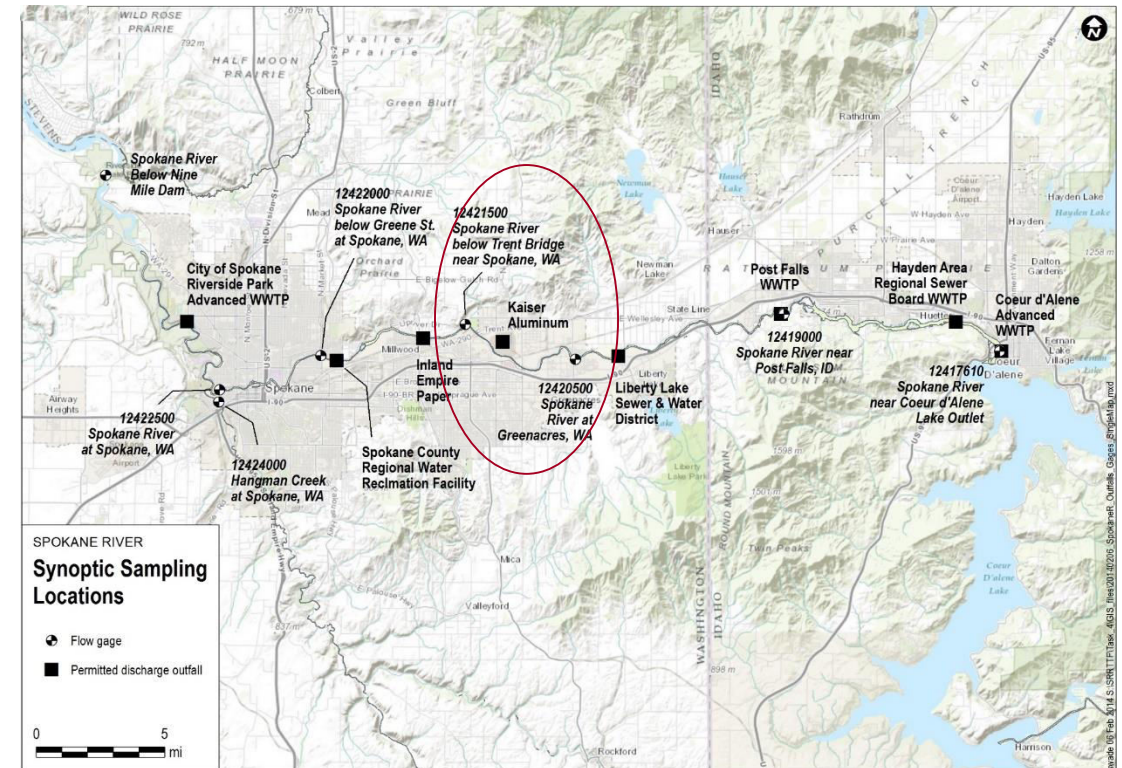
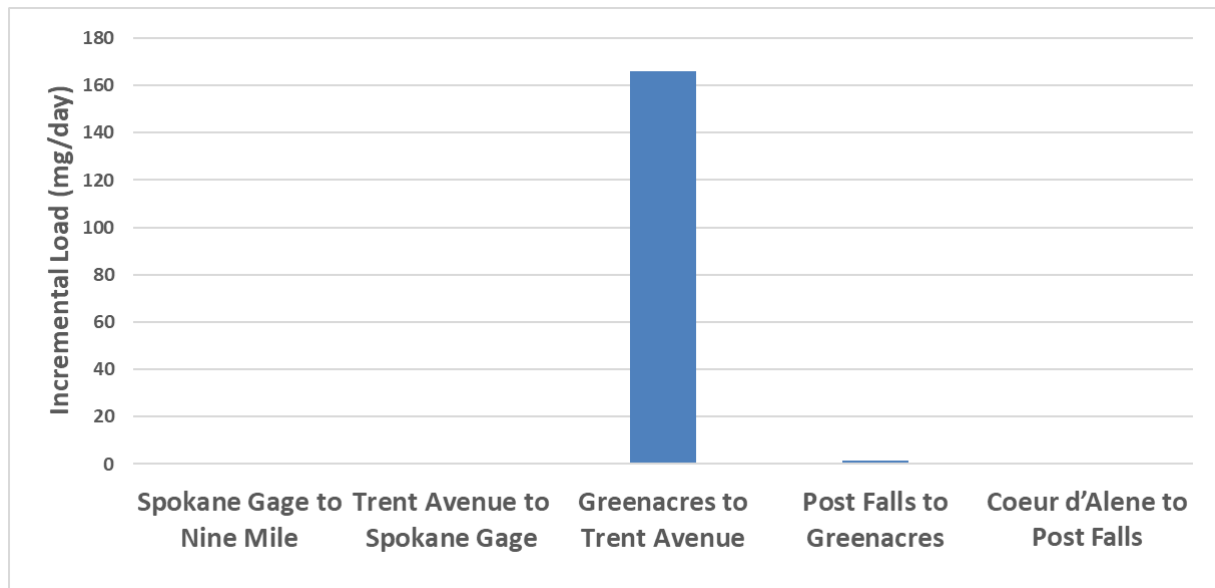
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# 2014 Mass Balance Results

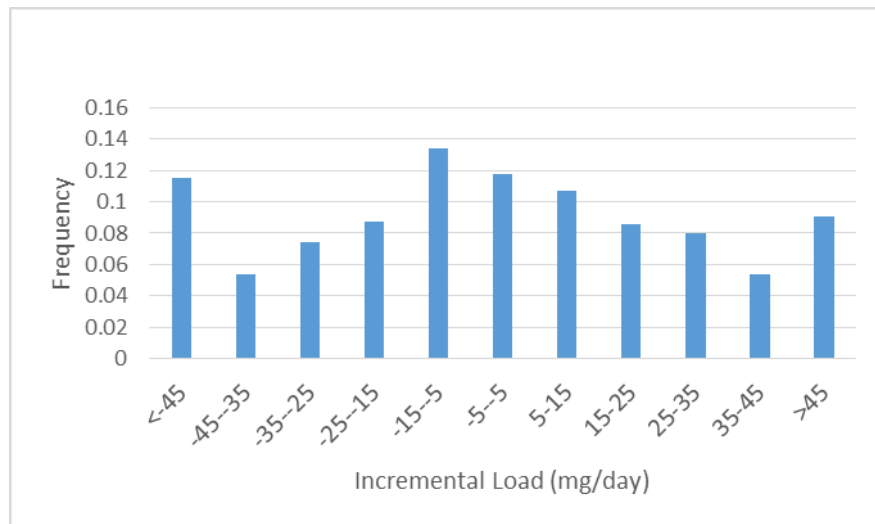
- Indication of a large unmonitored load entering the river between Greenacres and Trent Avenue



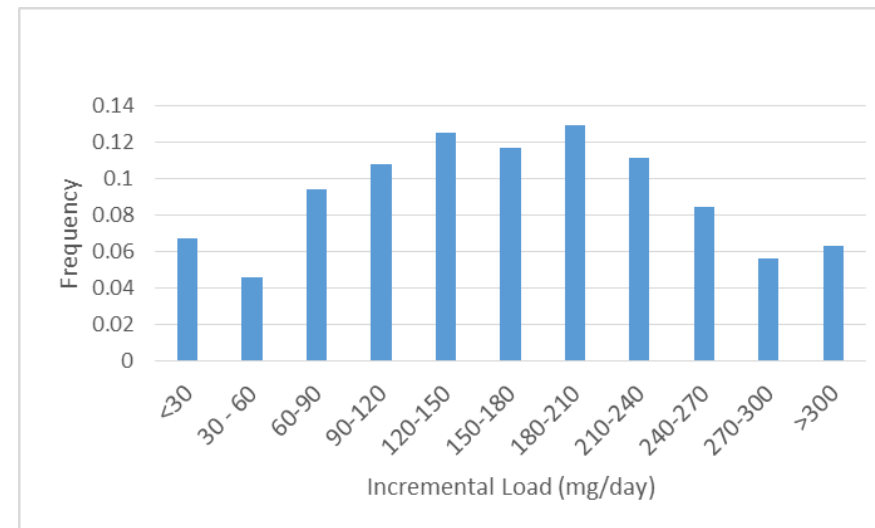
# 2014 Mass Balance Uncertainty Analysis

- Recognized that results were uncertain due to river PCB concentrations being only slightly larger than laboratory blank concentrations
  - Uncertainty analysis conducted as part of mass balance
  - Results for some segments were more conclusive than other

Inconclusive: Coeur d'Alene to Post Falls

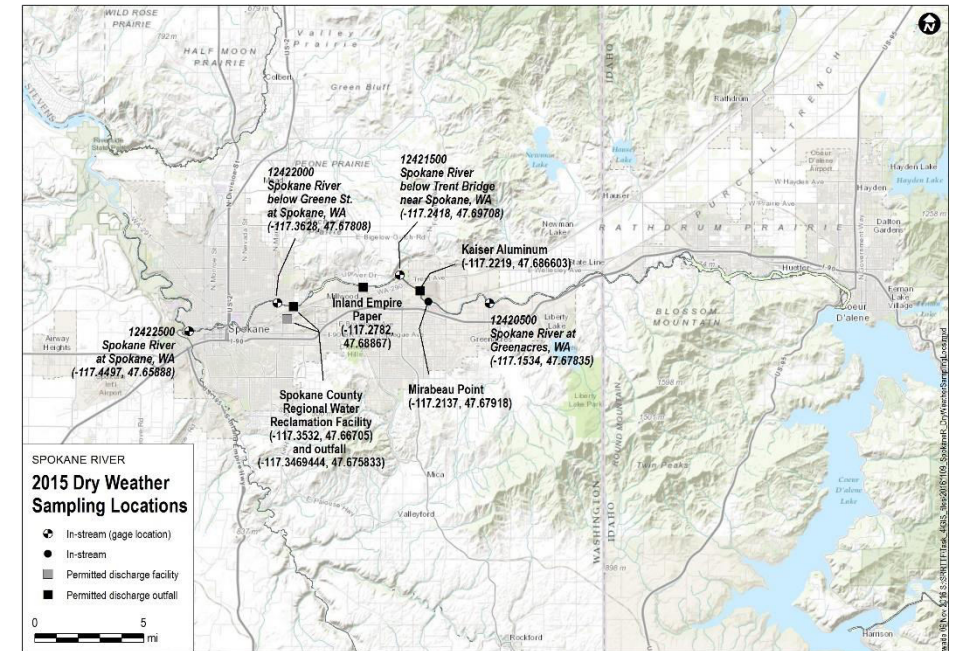
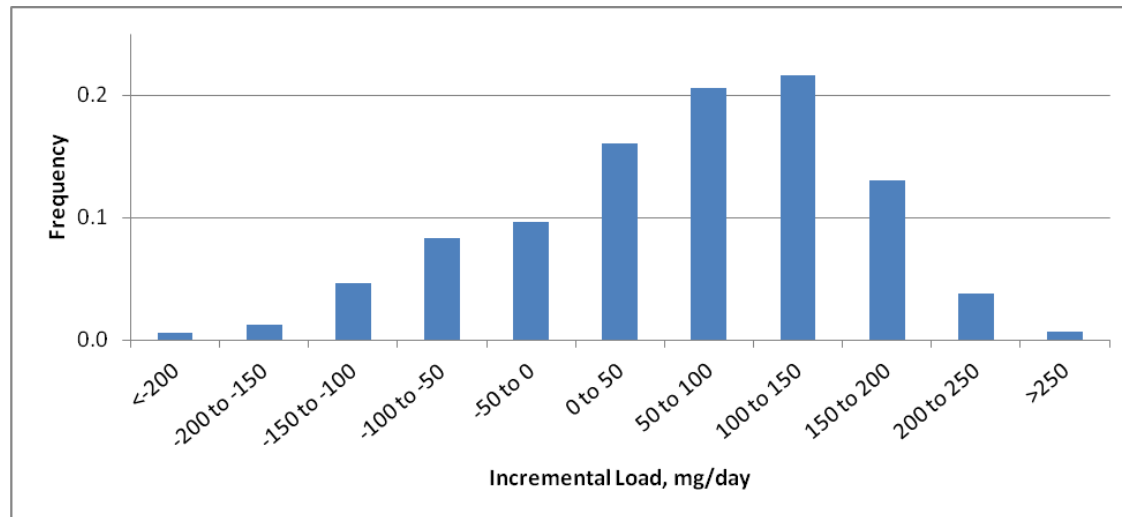


More conclusive: Greenacres to Plantes Ferry

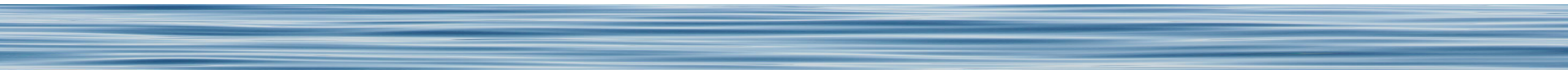


# Synoptic Surveys – 2015 and 2018

- Additional surveys conducted to supplement 2014 mass balance
  - Results consistently suggest presence of an unmonitored load entering the river near the Kaiser facility



# Task Force Technical Activities

- Characterize the sources of PCBs
  - **Develop a comprehensive plan for PCB control**
  - Continue source identification
  - Support status and trends assessment
- 

# Comprehensive Plan

- Data collected by the Task Force was used to develop a Comprehensive Plan to describe:
  - *Source Assessment* of the magnitude of all known PCB sources
  - *PCB Control Actions* under consideration, and their expected costs and removal efficiency
  - *Implementation Plan* defining specific management practices, the schedule for their implementation, and measurable milestones to assess effectiveness
  - *Future Studies* designed to fill identified data gaps

# Comprehensive Plan: Source Assessment

- Loading dominated by five sources:
  - Groundwater loading near Kaiser facility
  - Upstream Lake Coeur d'Alene
  - Two industrial wastewater facilities
  - One municipal wastewater facility

# Comprehensive Plan: Control Actions

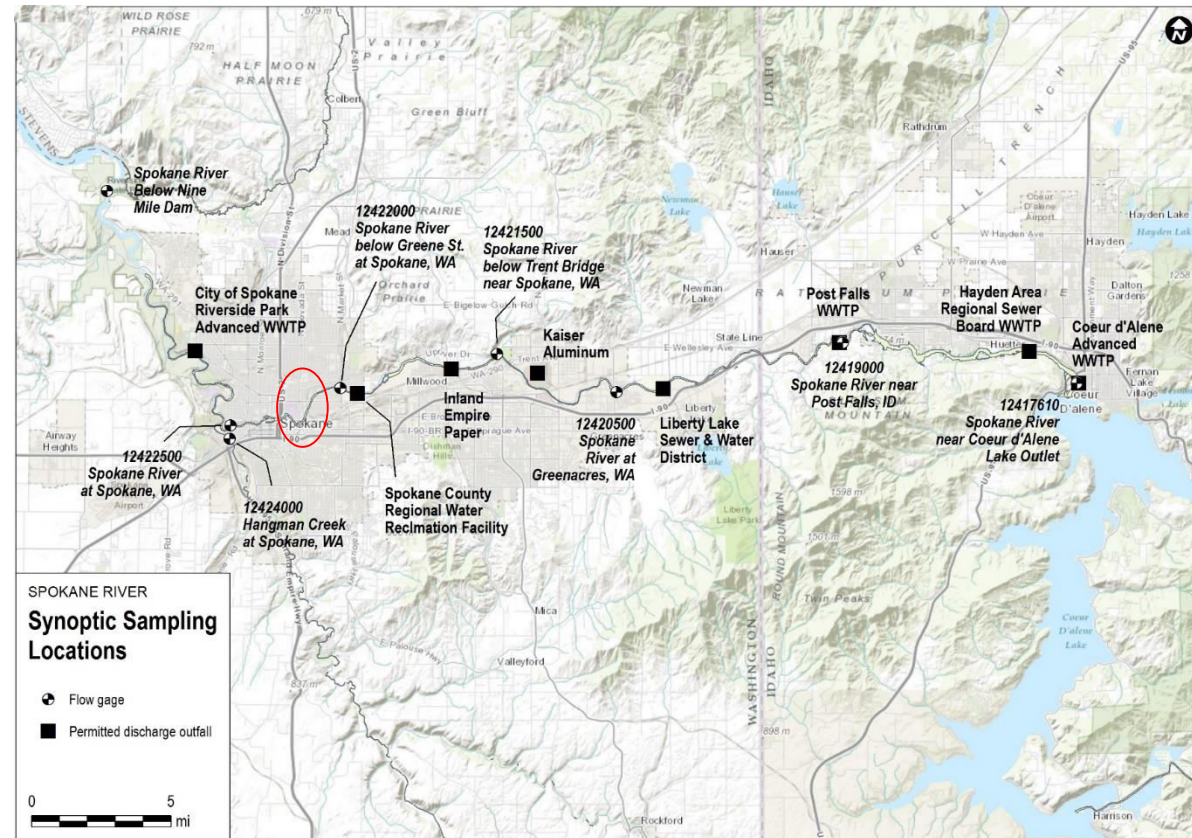
- Loading dominated by five sources:
  - Groundwater loading near Kaiser facility
    - Clean-up occurring under Consent Order
  - Upstream Lake Coeur d'Alene
    - None
  - Wastewater facilities
    - Installing (or have installed) next level of treatment

# Task Force Technical Activities

- Characterize the sources of PCBs
- Develop a comprehensive plan for PCB control
- Continue source identification
- Support status and trends assessment

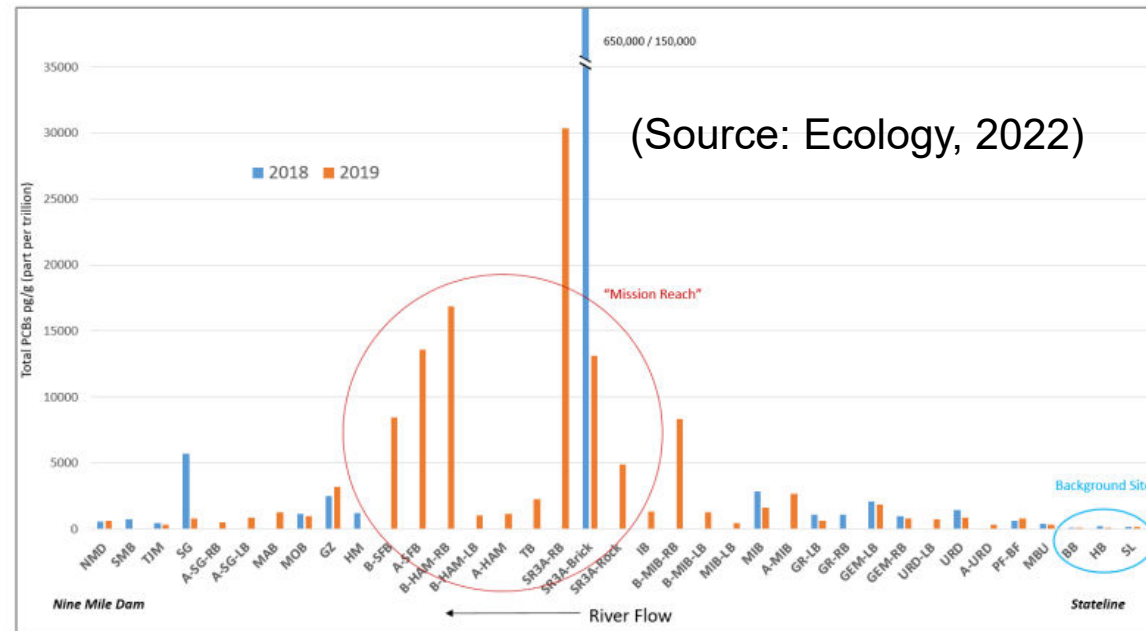
# Further Source Identification

- Monitoring of PCBs in biofilm by Ecology in 2018 and 2019 showed elevated PCB concentrations in what is termed the Mission Reach



# Further Source Identification

- Monitoring of PCBs in biofilm by Ecology in 2018 and 2019 showed elevated PCB concentrations in what is termed the Mission Reach



- Not correlated to water column concentration or any known load to the water column
- Consistent with historical observations of elevated fish tissue PCB concentrations in the Mission Reach

# Further Source Identification

- Potential explanations for Mission Reach biofilm contamination
  - Legacy sediment contamination from historical upstream sources
  - Buried PCB-containing objects
  - PCB-contaminated artificial bottom fill
  - Contaminated groundwater
  - Contaminated stormwater

# Further Source Identification

- Several actions undertaken/ongoing to identify Mission Reach source
  - Buried PCB-containing objects
    - Object detection survey defined the presence of buried metallic objects
    - Follow-up sediment and biofilm sampling in direct vicinity of identified objects
  - PCB-contaminated artificial bottom fill
    - Sampling of concrete and brick obtained from river bottom
  - Contaminated groundwater
    - Historical source assessment
  - Contaminated stormwater
    - Stormwater catch-basin sampling in area of suspected contamination

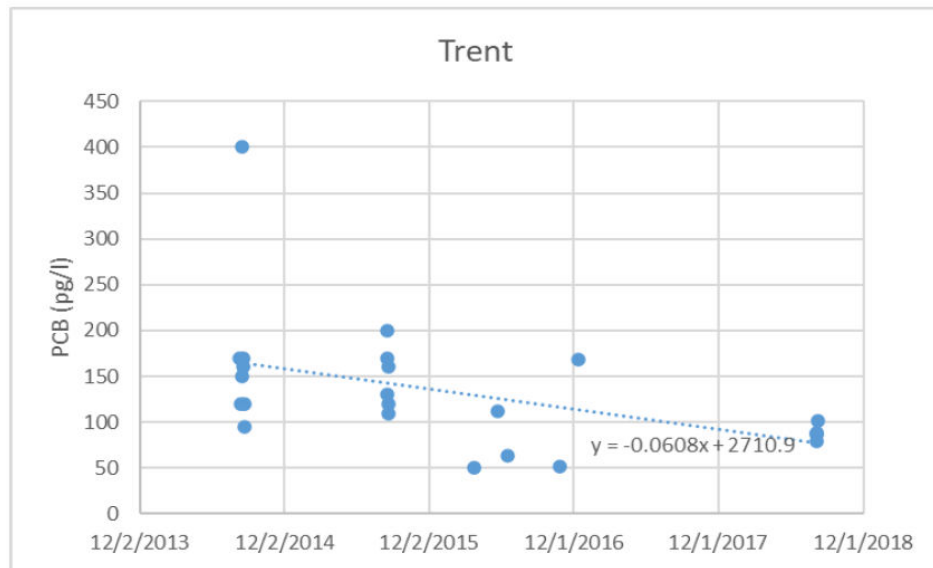
# Task Force Technical Activities

- Characterize the sources of PCBs
- Develop a comprehensive plan for PCB control
- Continue source identification
- **Support status and trends assessment**

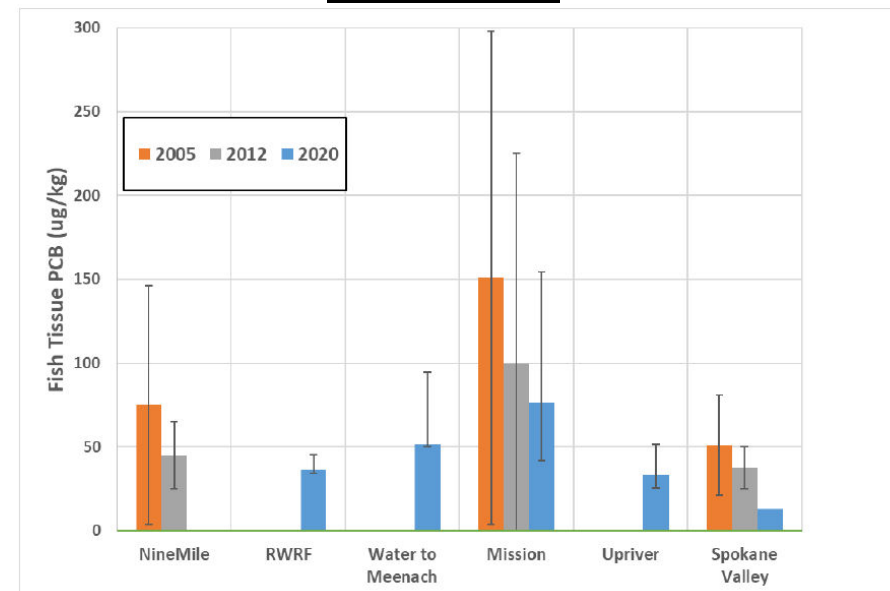
# Status and Trends

- Water column and fish tissue PCB data suggest that concentrations are decreasing over time
  - Data are generally very noisy and not always consistently collected/analyzed

Water Column



Fish Tissue



# Status and Trends

- Task Force has implemented consistent sampling programs to support future trend assessment
- Month-long deployment of semi-permeable membrane devices during three different seasonal flow regimes of each year
  - 2020-2021, 2022-2023
- Fish tissue sampling of juvenile redband trout
  - Fall 2020, Fall 2022

# Outline

- Historical assessments
- Task Force technical activities
- Takeaways/future challenges

# Takeaway Messages/Future Challenges

- Mass balance assessment can be effective in identifying PCB sources
- Smaller sources are more difficult to define
- Trend assessment requires a lot of data
- Attaining water quality standards will be extremely challenging

# Takeaway Messages/Future Challenges

- Mass balance assessment can be effective in identifying PCB sources
  - If the source is large enough
- Smaller sources are more difficult to define
- Trend assessment requires a lot of data
- Attaining water quality standards will be extremely challenging

# Takeaway Messages/Future Challenges

- Mass balance assessment can be effective in identifying PCB sources
- **Smaller sources are more difficult to define**
  - Biofilm monitoring can identify PCB sources not found by water column sampling
- Trend assessment requires a lot of data
- Attaining water quality standards will be extremely challenging

# Takeaway Messages/Future Challenges

- Mass balance assessment can be effective in identifying PCB sources
- Smaller sources are more difficult to define
- **Trend assessment requires a lot of data**
  - Especially as concentrations decrease
- Attaining water quality standards will be extremely challenging

# Takeaway Messages/Future Challenges

- Mass balance assessment can be effective in identifying PCB sources
- Smaller sources are more difficult to define
- Trend assessment requires a lot of data
- **Attaining water quality standards will be extremely challenging**
  - Feasible level of control for identified sources
  - Unidentified sources

# Questions?

